



February 9, 2022

Timothy A. Parsons, Ph.D.  
Director, Division of Historical Resources,  
and State Historic Preservation Officer  
R.A. Gray Building  
500 S. Bronough Street  
Tallahassee FL 32399-0250

Attention: Alyssa McManus, Transportation Compliance Review Program

Re: Documentation and Determination of Effects for the Tampa Hillsborough Expressway Authority (THEA) Whiting Street Project Development & Environment Study (PD&E) Study, Hillsborough County, Florida

RECEIVED  
BUREAU OF  
HISTORIC PRESERVATION  
2022 FEB 14 10:18

Dear Dr. Parsons,

Please find the *Determination of Effects Case Study Report for the THEA Whiting Street PD&E Study, Hillsborough County, Florida* prepared by Janus Research in association with LOCHNER at the request of the THEA. This case study report documents potential effects of the proposed improvements to the National Register-eligible resources identified during the Cultural Resources Assessment Survey (CRAS) for the *THEA Whiting Street PD&E Study, Hillsborough County, Florida* (Janus Research 2021). This assessment complied with the revised Chapter 267, *Florida Statutes (F.S.)* and the standards embodied in the Florida Division of Historical Resources' (FDHR's) *Cultural Resource Management Standards and Operational Manual* (February 2003) and Chapter 1A-46 (*Archaeological and Historical Report Standards and Guidelines*), *Florida Administrative Code*. In addition, this report was prepared in consideration of the standards set forth in Part 2, Chapter 8 (*Archaeological and Historical Resources*) of the Florida Department of Transportation (FDOT) *PD&E Manual* (effective July 1, 2020). All work conformed to professional guidelines set forth in the *Secretary of Interior's Standards and Guidelines for Archaeology and Historic Preservation* (48 FR 44716, as amended and annotated). Principal Investigators meet the *Secretary of the Interior's Professional Qualification Standards* (48 FR 44716) for archaeology, history, architecture, architectural history, or historic architecture.

In August of 2021, the *CRAS for the Tampa Hillsborough Expressway Authority (THEA) Whiting Street Project Development & Environment (PD&E) Study, Hillsborough County, Florida* was prepared by Janus Research in association with H.W. Lochner, Inc. (LOCHNER) at the request of the THEA (Janus Research 2021). The 2021 CRAS was conducted for a proposed project consisting of extending Whiting Street and reconfiguring the on-ramps of the Selmon Expressway at Jefferson Street and off-ramps at Florida Avenue and Channelside Drive. The study considers extending Whiting Street

to North Meridian Avenue and includes improvements and realignment of the existing segment of Whiting Street from Jefferson Street to North Brush Street.

The 2021 CRAS identified four historic resources, three of which were considered National Register-eligible: the previously recorded Perry Paint and Glass Company Building (8HI685), an unrecorded segment of the Florida Central & Peninsular Railroad (8HI11987), and Ardent Mills (8HI15084). The Perry Paint and Glass Company Building (8HI685) was considered National Register-eligible under Criterion A in the areas of Industry and Local History and Criterion C in the area of Architecture. Though previously recorded, the Perry Paint and Glass Company Building (8HI685) had not previously been subject to evaluation by the FDHR/SHPO regarding National Register eligibility. The 2,585-foot segment of the Florida Central & Peninsular Railroad (8HI11987) was considered eligible for listing in the National Register under Criterion A in the areas of Community Planning & Development, Industry, and Transportation. Ardent Mills (8HI15084) was considered National Register-eligible under Criterion A in the areas of Industry and Local History. The fourth resource, 200 S Nebraska Avenue (8HI15083), was considered National Register-ineligible due to its common style and diminished integrity. The report and its findings received FDHR/SHPO concurrence on October 22, 2021.

In January of 2022, an *Addendum to the Cultural Resource Assessment Survey (CRAS) for the Tampa Hillsborough Expressway Authority (THEA) Whiting Street Project Development & Environment (PD&E) Study, Hillsborough County, Florida* was prepared by Janus Research following coordination with the FDHR (Janus Research 2022). The addendum was completed to identify cultural resources within the project area of potential effect (APE) of three new proposed pond locations, Ponds C, D, and E following the completion of the 2021 CRAS. The 2022 addendum report identified one newly recorded historic resource within the project APE, the Carlton Academy Day School (8HI15085), which was considered National Register-ineligible due to its common style and diminished integrity. This resource is not addressed in this case study as it is not eligible for inclusion in the National Register. The addendum report and its findings were submitted to FDHR/SHPO for review and concurrence on February 8, 2022.

As Chapter 267, F.S. does not expressly outline effects criteria, the potential effects that the improvements may have on the identified National Register-eligible historic resources were evaluated according to Criteria of Adverse Effect included within Section 106 of the *National Historic Preservation Act of 1966*. The Criteria of Adverse Effect, as defined in 36 CFR Part 800.5, were applied to the significant historic resources, and the subsequent analysis of effects is also discussed in this report. The Florida Central & Peninsular Railroad (8HI11987) will be adversely affected because the project proposes the removal of the historic railroad tracks. Ardent Mills (8HI15084) will be adversely affected because the project proposes the construction of an off-ramp through the parcel, as well as expansions to the surrounding surface streets. There will not be adverse effects to the Perry Paint and Glass Company Building (8HI685) as the nearby improvements are contained within the right-of-way (ROW) and will not impact the characteristics that contribute to its historical importance or significance.

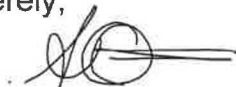
A consultation meeting with Ms. Alyssa McManus, FDHR/SHPO staff, took place on August 31, 2021 via teleconference, which included LOCHNER and Janus Research staff members, who participated in the meeting on behalf of THEA. Mitigation for adverse effects to the significant historic resources were suggested and the following measures were developed in cooperation with Ms. McManus. The measures listed

below will also be included within the Preliminary Environmental Impact Report (PEIR) document. These measures will be implemented by professionals that meet the Secretary of the Interior's Professional Qualification Standards (48 FR 44716), and the measures will be completed and approved by FDHR/SHPO staff prior to removal of the significant resources.


- A pictorial and narrative history of Ardent Mills will be submitted to the Florida Memory repository at The State Archives of Florida, John F. Germany Public Library Florida History Room, and Tampa Bay History Center. This documentation shall include limited large format and digital photographs of current appearance, historic photographs, written history, and oral or video interviews with previous employees or persons with recollections of the mill operation.
- A pictorial and narrative history of the Florida Central & Peninsular Railroad will also be prepared and submitted to the Florida Memory repository at The State Archives of Florida, Main Tampa Library, and Tampa Bay History Center. This shall include photographs of current appearance, historic photographs, and written history.
- A State Historical Marker will be produced that is two-sided with the history of Ardent Mills on one side of the marker and the history of the Florida Central & Peninsular Railroad on the other side of the marker. The marker text will be submitted to the State Historical Marker Council (SHMC) for approval. After approval by the SHMC, and completion of project construction, the marker will be erected at a location approved by the SHMC.

We kindly request that this letter and document are reviewed, and concurrence is provided by your office. This information is provided in accordance with the provisions contained in the revised Chapter 267, F.S. If you have any questions regarding the subject project, please contact me at 813.272.6740, extension 124 or [anna.quinones@tampa-xway.com](mailto:anna.quinones@tampa-xway.com).

Sincerely,



Anna Quiñones, AICP  
Project Manager

The Florida Division of Historical Resources finds the attached document complete and sufficient and <input checked="" type="checkbox"/> concurs/ <input type="checkbox"/> does not concur with the recommendations and findings provided in this cover letter for SHPO/FDHR Project File Number <u>2021-5149-D</u>	
Comments:	
 <span style="float: right;">3/10/2022</span>	
Timothy A. Parsons, Ph.D., Director, and State Historic Preservation Officer Florida Division of Historical Resources	[DATE]

cc. Bob Frey, AICP, THEA

Bill Howell, PE, HW Lochner  
Govardhan Muthyalagari, PE, PTOE, HNTB

**TAMPA-HILLSBOROUGH COUNTY EXPRESSWAY AUTHORITY**  
1104 EAST TWIGGS STREET SUITE 300  
TAMPA, FL 33602  
PH: 813.272.6740 FAX: 813.273.3730  
[WWW.TAMPA-XWAY.COM](http://WWW.TAMPA-XWAY.COM)